

## DEPARTMENT OF FINANCE BILL ANALYSIS

**AMENDMENT DATE:** May 27, 2011  
**POSITION:** Oppose

**BILL NUMBER:** AB 1387  
**AUTHOR:** J. Solorio

### **BILL SUMMARY:** Rebuilding Communities and Rebuilding Lives Act

This bill would require the California Emergency Management Agency (Cal EMA), subject to an appropriation of funds, to establish the Youthful Offender Reentry (Cal-YOR) competitive grant program specifically targeting offenders who will be between 16 and 23 years of age upon their release from a local county juvenile facility, the Department of Corrections and Rehabilitation's Division of Juvenile Facilities, probation, or parole. Reentry programs would include construction training, academic services, counseling, and tracking of graduates after completion of the program. This bill would require the Cal EMA to maintain statistical information related to the reentry program, as specified.

### **FISCAL SUMMARY**

The Cal EMA currently provides \$4.3 million federal funds (\$2 million Justice Assistance Grant and \$2.3 million Residential Substance Abuse Treatment) for a recently begun two-year pilot Cal-YOR program. According to Cal EMA staff, this program has been in effect for three months, which does not provide sufficient time for program evaluation.

We note that SB 92 (Chapter 36, Statutes of 2011), a budget trailer bill, eliminated the California Council on Criminal Justice (CCCJ) and provides for the movement of programs supported by Justice Assistance Grant (JAG) funding from the Cal EMA to the newly created Board of State and Community Corrections (Board) effective July 1, 2012. Prior to being eliminated, the CCCJ acted as the oversight board for the allocation of JAG funds.

### **COMMENTS**

The Department of Finance is opposed to this bill because it is premature and could result in future General Fund cost pressures to the extent federal funds are no longer available to support program costs. As noted above, a pilot program has been initiated. Statutory authority is not necessary to continue the program. Given the newness of the program and the pending transfer of authority for allocating federal JAG funds from the CCCJ to the Board, this legislation appears premature.

Upon direction from the CCCJ beginning March 1, 2011, the Cal EMA implemented the Cal-YOR as a two-year pilot program. According to the Cal EMA, insufficient time has passed to determine the Cal-YOR's efficacy. Additionally, the Cal EMA is expecting a 19 percent decrease in the FY 2011-12 JAG allocation and projecting further decreases in FY 2012-13. Therefore, if it is the intent of the Legislature to continue funding the Cal-YOR at the current level of JAG funds, then there would be a decrease of funds available for other existing JAG programs.

This bill would require the Cal EMA, subject to an appropriation of funds, to establish the Cal-YOR competitive grant program.

Analyst/Principal (0212) J. Osborn	Date	Program Budget Manager Lisa Ann L. Mangat	Date
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Department Deputy Director	Date
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Governor's Office:	By:	Date:	Position Approved _____
			Position Disapproved _____

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